

Truckee Donner Public Utility District
Renewable Energy Resources Procurement Plan
Per Senate Bill 1x 2

Approved by the Truckee Donner Public Utility District Board of Directors: Minute Order 2013-84
(October 2, 2013)

INTRODUCTION

This document presents the Renewable Energy Resources Procurement Plan of the Truckee Donner Public Utility District (Truckee Donner) as required for compliance with Senate Bill (SB) 1X 2. This legislation, which was enacted in the 2011-2012 First Extraordinary Session of the Legislature, modifies the state’s renewable portfolio standard (RPS) program and sets forth new RPS requirements applicable to publicly owned utilities (POUs). Truckee Donner, as a POU, is covered under the new legislation. Pursuant to Public Utilities Code § 399.30(a), each POU must adopt and implement a renewable energy resources procurement plan (referred to herein as the “RPS Procurement Plan”). In addition to the development of an RPS Procurement Plan, SB 1X 2 requires POUs to adopt and implement a separate program for the enforcement of the RPS Procurement Plan by January 1, 2012.¹ Truckee Donner’s enforcement program is not addressed in this document, but rather, in a separate report.

Truckee Donner’s RPS Procurement Plan, as reflected in Sections 1-13 below consists of: (1) plan elements that are directly mandated by the legislation; (2) measures that address each of the optional provisions set forth in §399.30(d) and sections 3206 of the RPS Regulation; and (3) RPS reporting provisions. Where appropriate, this RPS Procurement Plan includes section citations to Public Utilities Code (PUC) sections 399.11, et seq, as last revised in 2012.

1. Purpose (§ 399.30(a))

In order to fulfill unmet long-term generation resource needs, Truckee Donner adopts and implements this RPS Procurement Plan that requires the utility to procure a minimum quantity of electricity products from eligible renewable energy resources, including renewable energy credits, as a specified percentage of Truckee Donner’s total kilowatt hours sold to its retail end-use customers, each compliance period, to achieve the targets specified in SB 1X 2.

2. Compliance Periods (§ 399.30(b))

- A. Compliance Period 1: January 1, 2011, to December 31, 2013, inclusive.
- B. Compliance Period 2: January 1, 2014, to December 31, 2016, inclusive.
- C. Compliance Period 3: January 1, 2017, to December 31, 2020, inclusive.

¹ Pursuant to § 399.30(e), POUs must adopt a “program for enforcement” of the RPS Procurement Plan on or before January 1, 2012, at a publicly noticed meeting with not less than 30 days prior notice given to the public.

D. Annual Compliance Periods: Annually after 2020.

3. **Procurement Targets of Renewable Energy Resources for Each Compliance Period (§§ 399.30(c)(1) and (2))**

A. During Compliance Period 1, January 1, 2011 to December 31, 2013, Truckee Donner shall procure renewable energy resources equivalent to an average of at least twenty percent (20%) of retail sales, applying the following formula:

$$\frac{EP_{2011} + EP_{2012} + EP_{2013}}{RS_{2011} + RS_{2012} + RS_{2013}} > .20$$

Where:

RS_x = total retail sales made by POU for the specified year x

EP_x = electricity products retired for the specified year x; this may include excess procurement and historic carryover that the POU has chosen to apply to the compliance period containing year x

Retail sales = section 3201(bb) of the RPS regulations define as: "Sale of electricity by a POU to end-use-customers and their tenants, measured in MWh. This does not include energy consumption by a POU, electricity used by a POU for water pumping, or electricity produced for onsite consumption (self-generation)."

B. By the end of Compliance Period 2, December 31, 2016, Truckee Donner shall procure renewable energy resources equivalent to at least twenty-five percent (25%) of retail sales, applying the following formula:

$$EP_{2014} + EP_{2015} + EP_{2016} > 0.20(RS_{2014}) + 0.20(RS_{2015}) + 0.25(RS_{2016})$$

C. By the end of Compliance Period 3, December 31, 2020, Truckee Donner shall procure renewable energy resources equivalent to at least thirty-three percent (33%) of retail sales. During the intervening years of Compliance Period 3, Truckee Donner shall increase procurement annually to reflect an imputed 2020 compliance obligation expressed as:

$$\frac{(EP_{2017} + EP_{2018} + EP_{2019} + EP_{2020})}{> 0.27(RS_{2017}) + (0.29(RS_{2018}) + 0.31(RS_{2019}) + 0.33(RS_{2020}))$$

D. Commencing on December 31, 2021, and annually thereafter, Truckee Donner shall procure renewable energy resources equivalent to at least thirty-three percent (33%) of retail sales.

The procurement targets listed above are minimum requirements. The Board of Directors may determine that a higher percentage of renewable energy resources is appropriate in any given compliance period.

The method used to determine the actual renewable energy resource percentage achieved for a given calendar year shall be to: (i) sum the total metered generation from each of

Truckee Donner's eligible renewable resources and qualifying purchases in Megawatt hours (MWh) during the preceding calendar year, (ii) subtract sales, if any, of eligible renewable resources during the same time period, and (iii) divide the result by the total energy sold to Truckee Donner's retail end-use customers (in MWh) in the same time period.

4. Reasonable Progress Towards Meeting Compliance Period Targets During Intervening Years (§§ 399.30(c)(1) and (2))

- A. By December 31, 2014, Truckee Donner shall demonstrate that it is making reasonable progress towards ensuring that it shall meet the twenty-five percent (25%) RPS target by 2016.
- B. By December 31, 2015, Truckee Donner shall demonstrate that it is making reasonable progress towards ensuring that it shall meet the twenty-five percent (25%) RPS target by 2016.
- C. By December 31, 2017, Truckee Donner shall demonstrate that it is making reasonable progress towards ensuring that it shall meet the thirty-three percent (33%) RPS target by 2020.
- D. By December 31, 2018, Truckee Donner shall demonstrate that it is making reasonable progress towards ensuring that it shall meet the thirty-three percent (33%) RPS target by 2020.
- E. By December 31, 2019, Truckee Donner shall demonstrate that it is making reasonable progress towards ensuring that it shall meet the thirty-three percent (33%) RPS target by 2020.

5. Procurement Requirements – Definitions for Eligible Resources (§399.30 (i))

Truckee Donner's RPS Procurement Plan that will include eligible renewable energy resources, defined pursuant to Public Utilities Code section 399.30 (i);

The provisions of Public Utilities Code section 399.30(i) apply to the TRUCKEE DONNER PUBLIC UTILITY DISTRICT since the DISTRICT was in existence before January 1, 2009, provides retail electric service to 13,167 customer accounts as of December 2011, and is interconnected to a balancing authority that is located outside the state of California (NV Energy) but within the Western Electric Coordinating Council.

- A. Eligible renewable energy resources (consistent with § 399.30(i)): includes a facility that is located outside California that is connected to the WECC transmission system.
- B. Grandfathered Resources (§ 399.16(d)): Any contract or ownership agreement originally executed prior to June 1, 2010, shall count in full towards the procurement requirements, if all of the following conditions are met:

(1) The renewable energy resource was eligible under the rules in place as of the date when the contract was executed.

(2) Any contract amendments or modifications occurring after June 1, 2010, do not increase the nameplate capacity or expected quantities of annual generation, or substitute a different renewable energy resource.

(3) The duration of the contract may be extended if the original contract specified a procurement commitment of fifteen (15) or more years.

(4) “Eligible renewable energy resource” means an electrical generating facility that meets the definition of a “renewable electrical generation facility” in Section 25741 of the Public Resources Code, subject to the following: . . . (C) A facility approved by the governing board of a local publicly owned electric utility prior to June 1, 2010, for procurement to satisfy renewable energy procurement obligations adopted pursuant to former Section 387, shall be certified as an eligible renewable energy resource by the Energy Commission pursuant to this article, if the facility is a “renewable electrical generation facility” as defined in Section 25741 of the Public Resources Code. (§ 399.12(e)(1)(C)).

6. Portfolio Balancing Procurement Requirements – Quantity of Content Categories (§ 399.30(d)(1), §399.13(a)(4)(B))

Not applicable to Truckee Donner due to **(§399.30 (i)) above at 5.**

7. Excess Procurement (§ 399.30(d)(1), §399.13(a)(4)(B))

Truckee Donner shall be allowed to apply excess procurement (Excess Procurement) from one compliance period to subsequent compliance periods as long as the following conditions are met:

- A. Truckee Donner may accumulate, beginning on January 1, 2011, Excess Procurement from one Compliance Period to be applied in any subsequent Compliance Period.
- B. In calculating the quantity of Excess Procurement, Truckee Donner shall deduct from actual procurement quantities, the total amount of procurement associated with contracts of less than ten (10) years in duration.

$$\text{Excess Procurement} = (EP_{CP}) - (RPS_{CP} + S3_{CP} + STC_{CP})$$

Where,

EP_{CP} = Electricity products retired and applied toward the RPS procurement target for the compliance period CP

RPS_{CP} = The RPS procurement target calculated in section 3204(a) of the RPS Regulations, for the compliance period CP

S3_{CP} = Retired PCC 3 RECs that meet the criteria of section 3202 (a)(1) in excess of the maximum calculated in section 3204 (c) for the compliance period CP

STC_{CP} = All electricity products that meet the criteria of section 3202 (a)(1) or section 3202 (a)(3), are associated with contracts less than 10 years in duration, and are retired and applied toward the RPS procurement target for the

8. Waiver of Timely Compliance (§ 399.30(d)(2), § 399.15(b)(5))

A. Waiver of Timely Compliance: Enforcement of timely compliance shall be waived if Truckee Donner demonstrates that any of the following conditions are beyond Truckee Donner's control, and will prevent timely compliance:

1. *Inadequate Transmission* (§ 399.15(b)(5)(A)): There is inadequate transmission capacity to allow for sufficient electricity to be delivered from Truckee Donner's proposed eligible renewable energy resource projects using the current operational protocols of Truckee Donner's Balancing Authority (NV Energy). In making its findings relative to the existence of this condition, Truckee Donner's deliberations shall include, but not be limited to the following:

(i) Whether Truckee Donner has undertaken, in a timely fashion, reasonable measures under its control and consistent with its obligations under local, state, and federal laws and regulations, to develop and construct new transmission lines or upgrades to existing lines intended to transmit electricity generated by eligible renewable energy resources. In determining the reasonableness of Truckee Donner's actions, Truckee Donner shall consider its expectations for full-cost recovery for these transmission lines and upgrades, and

(ii) Whether Truckee Donner has taken all reasonable operational measures to maximize cost-effective deliveries of electricity from eligible renewable energy resources in advance of transmission availability.

2. *Permitting, interconnection, or other factors that delayed procurement or insufficient supply* (399.15(b)(5)(B)). In making its findings relative to the existence of this condition, Truckee Donner's deliberations shall include, but not be limited to the following:

(i) Whether Truckee Donner prudently managed portfolio risks, including relying on a sufficient number of viable projects;

(ii) Whether Truckee Donner sought to develop one of the following: its own eligible renewable energy resources, transmission to interconnect to eligible renewable energy resources, or energy storage used to integrate eligible renewable energy resources.

(iii) Whether Truckee Donner procured an appropriate minimum margin of procurement above the minimum procurement level necessary to comply with the renewables portfolio standard to compensate for foreseeable delays or insufficient supply;

(iv) Whether Truckee Donner has taken reasonable measures, under its control to procure cost-effective distributed generation and allowable unbundled renewable energy credits;

(v) Whether actions or events beyond the control of Truckee Donner have adversely impacted timely deliveries of renewable energy resources including, but not limited to, acts of nature, terrorism, war, labor difficulty, civil disturbance, or market manipulation.

3. *Unanticipated curtailment to address needs of the balancing authority* (§ 399.15(b)(5)(C)).

B. Procedures Upon Approving Waiver: In the event of a Waiver of Timely Compliance due to any of the factors set forth above, Truckee Donner shall implement the following procedures:

1. Establish additional reporting for intervening years to demonstrate that reasonable actions under the Truckee Donner's control are being taken (§399.15(b)(6)).

2. Require a demonstration that all reasonable actions within Truckee Donner's control have been taken to ensure compliance in order to grant the waiver (§ 399.15(b)(7)).

C. Prior Deficits: In no event shall deficits from prior compliance periods be added to future compliance periods (§ 399.15(b)(9)).

9. Cost Limitations for Expenditures (§ 399.30(d)(3), § 399.15(c))

A. A Cost Limitations for Expenditures: Truckee Donner, at its sole discretion, may elect to establish cost limitations for all eligible renewable energy resources used to comply with the renewables portfolio standard. Any such cost limitations will be developed consistent with §399.15(c) and 399.15(d).

B. In adopting these rules, Truckee Donner shall rely on this procurement plan, as well as: 1) procurement expenditures that approximate the expected cost of building, owning, and operating eligible renewable energy resources, and 2) the potential that some planned resource additions may be delayed or canceled.

C. In addition to section §399.15(c), Truckee Donner may take into account local and regional economic conditions and the ability of Truckee Donner customer s to afford produced or procured energy products. These economic conditions may include but are not limited to unemployment, wages, cost of living expenses, the housing market, and cost burden of other utility rates on the same customers. Truckee Donner may also consider cost disparities between customers classes within the District, and between Truckee Donner customers and other POU and IOU customers in the region.

D. Truckee Donner shall review the need for cost limitations as part of the annual review process described in Section 13.

10. Historic Carryover

- A. Truckee Donner, at its sole discretion, may elect to adopt rules that allow for procurement generated before January 1, 2011 that meets the criteria of Section 3202 (a)(2), that is in excess of the sum of the 2004-2010 annual procurement targets defined in Section 3206(a)(5)(D) and that was not applied to the RPS of another state or to a voluntary claim, to be applied to the POU's RPS procurement target for the compliance period ending December 31, 2013, or for any subsequent compliance period.
- B. Both the historic carryover and the procurement applied to the POU's annual procurement target must be from eligible renewable resources that were RPS-eligible under the rules in place at the time of execution of ownership agreement.
 - a. Historic carryover must be procured pursuant to a contract or ownership agreement executed before June 1, 2010.
- C. Historic carryover will be calculated based on the following:
 - a. A baseline of an amount equal to 2001 procurement divided by 2001 retail sales, multiplied by 2003 total retail sales, plus one percent of 2001 retail sales.
 - b. Annual procurement targets for 2004-2010 that are equal to the lesser of 20 percent of the previous year's retail sales or one percent of the previous year's retail sales greater than the annual procurement target for the previous year.
- C. All applicable historic procurement claims for January 1, 2004 – December 31, 2010, baseline calculations, annual procurement target calculations, and any other pertinent data must be submitted to the California Energy Commission by December 30, 2013.

11. **Exclusive Control (§399.30(k))**: In all matters regarding compliance with the RPS Procurement Plan, Truckee Donner shall retain exclusive control and discretion over the following:

- A. The mix of eligible renewable energy resources procured by Truckee Donner and those additional generation resources procured by Truckee Donner for purposes of ensuring resource adequacy and reliability.
- B. The reasonable costs incurred by Truckee Donner for eligible renewable energy resources owned by it.

12. **Reporting (§ 399.30(f), and 9605 of the CEC Regulations**

- A. **Deliberations on Procurement Plan (§399.30(f))**:
 - 1. *Public Notice*: Annually, Truckee Donner shall post notice of meetings if the Board will deliberate in public regarding this RPS Procurement Plan.
 - 2. *Notice to the California Energy Commission (CEC)*: Contemporaneous with the posting of a notice for such a meeting, Truckee Donner shall notify the

CEC of the date, time and location of the meeting in order to enable the CEC to post the information on its Internet website.

3. *Documents and Materials Related to Procurement Status and Plans:* When Truckee Donner provides information to the Board related to its renewable energy resources procurement status and future plans, for the Board's consideration at a noticed public meeting, Truckee Donner shall make that information available to the public and shall provide the CEC with an electronic copy of the documents for posting on the CEC's Internet website.

B. Compliance Reporting (per Section 3207 of the CEC RPS Regulations):

1. Annual Reports – by July 1 for each year (see Section 3206(c))

Truckee Donner shall submit an annual report to the CEC that includes the information in paragraphs (1) - (4) below for the prior calendar year. The report submitted in 2013 shall include information required by paragraphs (1)-(4) below for both the 2011 and 2012 calendar years. The format for the annual report shall be specified by the CEC, but the information contained in the annual report may be combined with other existing reports that contain the same information and are also supplied to the CEC. If the annual report refers to information provided to the CEC through existing reports, the annual report shall reference the information by identifying the name, submittal date, and page number of the existing report. Included in the report will be the following:

- (1) Identifying information, including:
 - (A) POU name, contact name, mailing address, phone number, and e-mail address.
 - (B) Year Truckee Donner's electric utility was established.
 - (C) Number of end-use retail customer accounts in California.
- (2) RPS annual progress information for the prior calendar year, including:
 - (A) Amount of total retail sales to end-use customers, in MWh, and projected retail sales for the current compliance period.
 - (B) Amount of procured electricity products retired, in MWh.
 - (C) WREGIS compliance report for procurement claims in the prior calendar year. For any procurement claims not tracked through WREGIS as permitted by the RPS Guidelines, Truckee Donner shall report procurement claims using the interim tracking system established by the Commission prior to the implementation of WREGIS.
 - (D) An initial, nonbinding classification of retired electricity products qualifying for each portfolio content category or qualifying to count in full in accordance with section 3202 (a)(2).
 - (E) A description of each of the eligible renewable energy resources with which Truckee Donner has executed contracts or ownership agreements during the prior year, including but not limited to the contracted amount

of MWh, the contracted amount of MWh as a percentage of retail sales, resource fuel type, the execution date of the procurement contract or ownership agreement, the duration of the procurement contract or ownership agreement, a summary of the procurement contract or ownership agreement, the operational status of the resource, the date the resource came on-line, the date the resource came on-line using a renewable fuel or technology, if different, the date on which procurement of electricity products begins, if different, RPS certification status, the county, state, and country in which the resource is located, and a summary of the resource names and identification numbers.

- (F) Documentation demonstrating the portfolio content category classification claimed for procured electricity products. This documentation may include interconnection agreements, NERC e-Tag data, scheduling agreements, firming and shaping agreements, and electricity product contract information.
- (G) An explanation of any public goods funds collected for eligible renewable energy resource development, including a description of programs, expenditures, and expected or actual results.
- (H) A description of any identified issues that occurred that have the potential to delay timely compliance with the RPS procurement requirements defined in section 3204, and planned actions to minimize the delay of timely compliance. Such issues may include, but are not limited to, inadequate transmission to allow for procurement to be delivered from eligible renewable energy resources, permitting, interconnection, or other circumstances that have delayed the procurement from eligible renewable energy resources, unanticipated curtailment of a contracted or owned eligible renewable energy resource, and higher-than-expected costs for the procurement or development of eligible renewable energy resources.
- (I) An attestation, signed by an authorized agent, affirming that the information provided in the report is true and correct.

(3) Actions taken by Truckee Donner demonstrating reasonable progress toward meeting its RPS procurement requirements. The information reported shall include, but not be limited to, a discussion of the following actions taken by Truckee Donner during the prior calendar year:

- (A) Solicitations released to solicit bid for contracts to procure electricity products from eligible renewable energy resources to satisfy Truckee Donner's RPS procurement requirements.
- (B) Solicitations released to solicit bid for ownership agreements for eligible renewable energy resources to satisfy Truckee Donner's RPS procurement requirements.
- (C) Actions taken to develop eligible renewable energy resources to satisfy Truckee Donner's RPS procurement requirements, including initiating environmental studies, completing environmental studies, acquiring

interests in land for facility siting or transmission, filing applications for facility or transmission siting permits, and receiving approval for facility or transmission siting permits.

- (D) Interconnection requests filed for eligible renewable energy resources to satisfy Truckee Donner's RPS procurement requirements.
- (E) Interconnection agreements negotiated and executed for eligible renewable energy resources to satisfy Truckee Donner's RPS procurement requirements.
- (F) Transmission-related agreements negotiated and executed to transmit electricity products procured from eligible renewable energy resources to satisfy Truckee Donner's RPS procurement requirements.
- (G) Other planning activities to procure electricity products from eligible renewable energy resources.

(4) Truckee Donner shall include a description of all actions planned in the current calendar year to demonstrate progress towards achieving its RPS procurement requirements.

2. Compliance Period Reports – by July 1 of 2014, 2017, 2021, and annually thereafter. (see Section 3207(d) of the CEC RPS Regulations)

By July 1, 2014; July 1, 2017; July 1, 2021; and by July 1 of each year thereafter, Truckee Donner shall submit to the CEC a compliance report that addresses the reporting requirements of the previous section and the following information for the preceding compliance period

- (1) Classification per RPS-certified facility of the amount of procurement qualifying for each portfolio content category and procurement that shall count in full.
- (2) Truckee Donner's RPS procurement target for the compliance period, in MWh.
- (3) The amount of excess procurement, in MWh, from previous compliance periods, if any, and historic carryover, if any, that Truckee Donner is applying to the compliance period.
- (4) The amount of procurement retired, in MWh, that Truckee Donner wishes to claim toward the RPS procurement target for calculating the portfolio balance requirements.
- (5) The amount of excess procurement, in MWh, for the compliance period, if any, that may be applied toward future compliance periods.
- (6) If the compliance report indicates that Truckee Donner's RPS procurement requirements were not met, Truckee Donner shall provide documentation to justify the application of any optional compliance measures adopted in accordance with this plan. The documentation shall include all reports, analyses, proposed findings, and any other information upon which Truckee Donner relied

in applying the measure. Truckee Donner shall also submit an updated enforcement program and/or procurement plan that includes a schedule identifying potential sources of electricity products currently available or anticipated to be available in the future for meeting the shortfall.

(A) If Truckee Donner applies adopted cost limitation measures, it shall report that cost limitation to the CEC in dollars spent during the compliance period. Truckee Donner shall also provide the CEC with an estimate of the total cost to procure sufficient electricity products to meet its RPS procurement requirements for the preceding compliance period. A report on actions taken in response to RPS procurement expenditures meeting or exceeding the cost limitation shall also be provided.

13. Program Review

Truckee Donner's RPS Procurement Plan shall be reviewed by the Board of Directors in accordance with Truckee Donner's "Renewable Portfolio Standard Enforcement Program."

14. Plan Modifications/Amendments

This RPS Procurement Plan may be modified or amended by an affirmative vote of the Board of Directors during a public meeting. Any Board action to modify or amend the plan must be publicly noticed in accordance with Section 11.